



AGENDA

LANE REGIONAL AIR PROTECTION AGENCY MONTHLY BOARD OF DIRECTORS MEETING

THURSDAY JUNE 11, 2026

EARLY Start Time- 12:00 P.M.

Virtual Participation

Microsoft Teams

[Join the meeting now](#)

Meeting ID: 292 371 838 209 897

Passcode: KM3XR7DF

In-Person Participation

LRAPA

1010 Main Street

Springfield, Oregon 97477

[Note: Start times for agenda items are approximate]

CALL TO ORDER:

1. **Call to Order/Roll Call** (12:00 p.m.)
2. **Adjustments to Agenda** (12:00 p.m.)
3. **Public Participation (time limited to three minutes per speaker)** (12:05 p.m.)
(Note: This is an opportunity for the public to speak on both scheduled and unscheduled items. The Board may not act at this time but, if it is deemed necessary, place such items on future agendas. Issues brought up under this agenda item are to be limited to three minutes speaking time by the person raising the issue. If additional time is necessary, the item may be placed on a future agenda.)
4. **Comments from Board Members** (12:10 p.m.)
(Note: This is an opportunity for Board Members to speak on items from today's public comments or written comments they have received. The board may not act at this time but if it deems necessary place such items on future agendas.)
5. **Approval of Meeting Minutes** (12:15 p.m.) *Action*
 - A. May 14, 2026 Meeting Minutes
 - B. Board Discussion
6. **LRAPA Board of Directors Executive Session** (12:20 p.m.) *Information*

The Lane Regional Air Protection Agency's Board of Directors will now meet in executive session pursuant to ORS 192.660(2)(f), for the purpose of considering information and records that are exempt from disclosure by law, including written advice by counsel.
7. **Directors Report** (12:50 p.m.) *Information*
 - A. Travis Knudsen
 - B. Directors Report
 - C. Board Discussion

- 8. Citizens Advisory Committee (1:00 p.m.)** *Information*
- A. Kelly Wood
 - B. Report including recommendation on Title 43 Asbestos Rules
 - C. Board Discussion
- 9. Approval of Financial Report (1:05 p.m.)** *Action*
- A. Travis Knudsen
 - B. April 2026 Financial Report
 - C. Board Discussion
- 10. Rivers to Ridges Rx Burning (1:10 p.m.)** *Information*
- A. Matt Sorensen
 - B. Presentation
 - C. Board Discussion
- 11. General Fund Revenue Strategy (1:25 p.m.)** *Information*
- A. Travis Knudsen
 - B. Staff Report & Presentation
 - C. Board Discussion
- 12. Future Board Agenda Items (1:55 p.m.)** *Information*
- A. Director Keating
 - B. Staff Report
 - C. Board Discussion
- 13. Adjournment (2:00 p.m.)**

We endeavor to provide public accessibility to LRAPA services, programs, and activities for people with disabilities. People needing special accommodations to participate in LRAPA public hearings such as assistive listening devices or accessible formats such as large print, Braille, electronic documents, or audio tapes, should please contact the LRAPA office as soon as possible, but preferably at least 72 hours in advance. For people requiring language interpretation services, including qualified ASL interpretation, please contact the LRAPA office as soon as possible, but preferably at least 5 business days in advance so that LRAPA can provide the most comprehensive interpretation services available. Please contact the LRAPA Nondiscrimination Coordinator at accessibility@lrpa-or.gov or by calling the LRAPA office at 541-736-1056.

Nos esforzamos por proporcionar accesibilidad pública a los servicios, programas y actividades de LRAPA para personas con discapacidades. Las personas que necesiten adaptaciones especiales, como dispositivos de asistencia auditiva, formatos accesibles como letra grande, Braille, documentos electrónicos o cintas de audio, deben comunicarse con la oficina de LRAPA con al menos 72 horas de anticipación. Para las personas que requieren servicios de interpretación de idiomas, incluyendo la interpretación calificada de ASL, comuníquese con la oficina de LRAPA al menos con 5 días laborables de anticipación para que LRAPA pueda proporcionar los servicios de interpretación que sean lo más completos disponibles. Para todas las solicitudes, envíe un correo electrónico al Coordinador de Antidiscriminación de LRAPA a accessibility@lrpa-or.gov o llame a la oficina de LRAPA al 541-736-1056.



**BOARD OF DIRECTORS
MEETING MINUTES
MAY 14, 2026
MEETING VIA TEAMS / LRAPA OFFICE, SPRINGFIELD OREGON**

ATTENDANCE	
BOARD PRESENT:	STAFF PRESENT:
Matt Keating, Chair	Travis Knudsen, Executive Director
Jim Settlemeyer	Chris Coulter, Permit Writer
Bryan Cutchen	Ashley Dearden, Permit Writer
Jared Hensley	Lance Giles, Technical Services Manager
Michael Johnston	Max Hueftle, Operations Manager
Dylan Plummer	Morgan Kelley, Field Inspector/Compliance Officer
Howard Saxion	Marcia Miller, Permit Writer
	Rachelle Nicholas, Administrative Manager
	Mandy Ramirez, Field Inspector/Compliance Officer
	Robbye Robinson, Finance Specialist
	Matt Sorensen, Public Affairs and Project Manager
	Colleen Wagstaff, Enforcement Manager
BOARD ABSENT/EXCUSED:	OTHERS PRESENT:
David Loveall, Vice-Chair	Kelly Wood, Citizens Advisory Committee (CAC) Chair
Alan Stout	Ron Shaheen
Jared Hensley	

AGENDA	ACTION
REGULAR MEETING	
1. Call to Order	Chair Matt Keating called the regular meeting to order at 12:15 p.m.
2. Adjustments to the Agenda	None.
3. Public Participation	None.
A. Comments on an Item on Today's Agenda	Ron Shaheen addressed the Board regarding 2-cycle gas-powered leaf blowers. Mr. Shaheen was unable to unmute via Microsoft Teams; Chair Keating called him directly and he addressed the Board over speakerphone.

B. Comments on a Topic Not Included on Today's Agenda	Mr. Shaheen expressed appreciation for LRAPA's mission. He advocated for a countywide ban on 2-cycle gas-powered leaf blowers due to the hazardous air pollutants they emit. He noted that these emissions occur in residential neighborhoods with direct health consequences. He noted that Portland and California have similar restrictions in place, and highlighted the use of battery-powered alternatives.
4. Comments from Board Members	Director Plummer expressed full agreement with the public testimony. He stated his interest in exploring LRAPA's authority versus municipal authority. He invited a future agency discussion on the matter. Director Plummer also requested that an executive session be added to the June board meeting agenda to discuss personnel issues, a different topic. The Board agreed to schedule an executive session on personnel matters at the June meeting. Director Saxion noted the considerable pollution produced by 2-cycle engines. He recalled the Citizens Advisory Committee had reviewed the issue of public education on alternatives to 2-cycle equipment and suggested it may be time to revisit that work. He stated his view that LRAPA likely does not hold regulatory authority over 2-cycle engines as mobile sources and that cities in Oregon and elsewhere that have banned them for lawn care have done so under nuisance and noise. He suggested the path forward rests with municipalities such as Eugene and Springfield. Mr. Knudsen agreed that 2-cycle engine emissions exceed those of other combustion types. He noted the importance of considering diverse perspectives across the county regarding any hypothetical countywide restriction. Chair Keating shared his perspective, noting that a broad restriction might not fit every community in the county and suggested LRAPA could play a role in helping communities reach outcomes being achieved in Portland, Seattle, and elsewhere through education, incentive guidance, and technical assistance. He asked that the issue be brought forward as a future agenda item. Director Cutchen noted that from a rural perspective, 2-stroke equipment encompasses a broader range of uses beyond leaf blowers, including chainsaws used for Firewise mitigation and fuels reduction work. He stated he would not support a broad countywide approach, and suggested any effort be narrowed to leaf blowers and weed whackers as primarily an urban issue. He supported directing recommendations to municipalities. Chair Keating noted the Board's clear direction and asked staff to bring the item forward for future agenda discussion covering regulatory authority, education opportunities, and incentive strategies. He encouraged Board members to invite community members to participate and provide additional perspective.

5. Approval of Meeting Minutes	MOTION: Director Johnston moved, and Director Saxion seconded to approve the April 9, 2026 Meeting Minutes. The motion passed unanimously.
6. Citizens Advisory Committee	Kelly Wood, Chair of the Citizens Advisory Committee (CAC), provided the Board with an overview of the most recent CAC meeting. The CAC extended the meeting to two hours, enabling more in-depth discussion of the proposed Title 43 asbestos rule revisions. Several members of the public participated and offered substantive comments. Title 43 refinement will continue at the next meeting.
7. Approval of Financial Report	Travis Knudsen, Executive Director, presented the financial report for the period ending March 31, 2026. With 75% of the fiscal year elapsed, the General Fund Personnel Services line item is at 69% of budget (92% of the year-to-date target), and the Special Revenue (Title V) Personnel Services line item is at approximately 90% of the year-to-date target. Both are expected to remain within annual budget. The April reconciliation is underway and will be reported to the Board at the next meeting. MOTION: Director Johnston moved, and Director Saxion seconded to approve the March 2026 Financial Report. The motion passed unanimously.
8. Appointment of Budget Hearing Officer, FY 2026-27	Mr. Knudsen informed the Board that Christina Ward, Finance Manager, had been appointed Budget Officer for the FY 2026-27 budget process at the February meeting, and updated the Board that Ms. Ward departed the organization at the end of April. He recommended the Board appoint himself as Budget Hearing Officer for the current cycle, noting his close involvement in developing and presenting the budget. Chair Keating asked who would serve in the role in the event of the Executive Director's incapacity. Mr. Knudsen identified Administrative Manager Rachelle Nicholas as the first point of succession, with collective support from Operations Manager Max Hueftle, Technical Services Manager Lance Giles, Enforcement & Asbestos Manager Colleen Wagstaff, and Public Affairs Manager Matt Sorensen. MOTION: Director Saxion moved, and Director Plummer seconded to appoint Travis Knudsen as Budget Hearing Officer for FY 2026-27. The motion passed unanimously.
9. Public Hearing and Adoption of FY 2026-27 Budget	Mr. Knudsen provided a brief overview of the FY 2026-27 budget as approved by the Budget Committee. Key highlights: Total approved expenditures of \$6,008,036; Financial reserves meeting the Board's four-months-of-operating-budget policy; 19 FTE proposed; 3% cost-of-living adjustment; Capital purchase of one fleet vehicle.

	Mr. Knudsen entered into the hearing record the affidavit of publication confirming required public notice was published in the Eugene Register-Guard on May 4, 2026. Chair Keating opened the public hearing. No public testimony was received. Chair Keating closed the public hearing at 12:45 p.m. No substantive changes to the budget were required. Discussion followed on the budget outlook. Director Cutchen asked about financial challenges ahead. Mr. Knudsen noted the reserves policy is being met, but that a growing tension between revenue growth and increasing costs will require attention. Director Saxion noted the Budget Committee discussion had reached consensus that staff and the Board undertake a broader evaluation of revenue sources and project the reserve fund trajectory over three to four years. MOTION: Director Saxion moved, and Director Johnston seconded to adopt Resolution 26-03, adopting the FY 2026-27 budget and making appropriations. The motion passed unanimously.
10. Caselle Update / Resolution 26-01 Corrective Action Plan	Mr. Knudsen provided an update on the corrective action plan established under Resolution 26-01, adopted in February 2026 in response to audit finding 2025-001, a material weakness in internal controls over financial reporting and a repeat finding from 2024. Background: LRAPA transitioned to the Caselle accounting software on July 1, 2024. During and following that conversion, an error was identified in the mapping of accounts receivable and accounts payable subsidiary ledgers to the general ledger. Resolution 26-01 commits to two corrective actions: resolving the Caselle subsidiary ledger mis-mapping and bringing monthly bank reconciliations current. Update: The April 30 deadline passed without full resolution. Monthly bank reconciliations are caught up through March; April reconciliation is still pending but expected to be completed before the June board meeting. The Caselle backend mapping correction has not been achieved. With the Finance Manager position now vacant, full resolution of the mapping issue before fiscal year-end on June 30 is not anticipated. Resolving the mapping requires a Finance Manager in place who can maintain ongoing reconciliations while engaging Caselle's software engineers to identify and correct the mis-mapping. In the interim, LRAPA has connected with external partners to explore financial oversight support on journal entries and reconciliation decisions. Administrative Manager Rachelle Nicholas and Executive Director Knudsen are sharing Finance Manager responsibilities. The agency has contracted

	and external, CPA, for interim pre-audit data preparation as LRAPA transitions to Pauly Rogers & Co. as its new auditor. Director Johnston asked whether the reconciliation issue involved accounts payable and receivable or cash accounts. Mr. Knudsen clarified that cash flow analysis and monthly transaction reconciliations continue on schedule; the issue is specifically the coding of AP and AR transactions when posted from subsidiary ledgers to the general ledger, which affects year-end reporting and the audit. Director Cutchen noted that Oakridge experienced the same Caselle mapping challenges during a parallel transition, expressed confidence that the issue can be resolved, and endorsed Eric Kytola’s involvement. He asked the Board to bear with staff through the process.
11. Air Toxics and Cleaner Air Oregon	Mr. Knudsen presented on air toxics monitoring and the Cleaner Air Oregon program in response to interest expressed at a prior Board meeting. Air Toxics Overview. Air toxics (hazardous air pollutants at the federal level; toxic air contaminants under Oregon law) are distinct from the six criteria pollutants regulated under the Clean Air Act. They are assessed using Toxicity Reference Values (TRVs) that evaluate both acute and chronic health risks, including potential cancer risk from long-term daily exposure over a 70-year period. LRAPA operates one air toxics monitoring site in West Eugene at the Highway 99 location. A second sampling site was retired when DEQ’s lab capacity could not support two sites. Sampling occurs once every six days. Notable pollutants detected in Lane County include formaldehyde, benzene, and acetaldehyde, associated with vehicle exhaust, wildfires, and wood stoves. Springfield data was collected in 2024 from a temporary site at the youth farm near the Gateway neighborhood. Chair Keating asked about LRAPA’s authority to regulate vehicle emissions. Mr. Knudsen explained that mobile source regulation is a federal function under the Clean Air Act. Vehicle inspection programs in Oregon exist in Portland and Medford in response to ozone non-attainment or potential non-attainment, not in response to air toxics. Discussion of the West Eugene naphthalene data showed a notable increase and subsequent decline at the monitoring site corresponding to the operational timeline of the JH Baxter wood treatment facility, which ceased operations in 2022. Chair Keating asked about the cancer types associated with these pollutants, noting their mother’s lymphoma diagnosis following a period of elevated readings visible in the West Eugene data. Mr. Knudsen explained that TRVs are established through expert review processes

	examining peer-reviewed studies, considering a range of cancer and non-cancer health outcomes depending on the specific pollutant. Director Plummer asked whether staff would be interested in restoring a second air toxics sampling site. Mr. Knudsen noted that additional sampling costs made that difficult. Cleaner Air Oregon. (CAO), adopted in 2018-2019. The Oregon CAO program includes 600 toxic air contaminants compared to 188 at the federal level. LRAPA administers CAO for Lane County sources. Under CAO, facilities provide a complete emissions inventory, which is modeled to assess potential health risk to nearby communities. Risk thresholds determine regulatory response, ranging from permit conditions at the lowest threshold to a prohibition on permit issuance at the highest. New facilities face more stringent thresholds than existing facilities. CAO Implementation Status: Lane County sources in the emissions inventory and source testing phase are International Paper (Springfield) and Pacific Recycling (Eugene). Hexion (Springfield) and A&K Metal Fabrication (near Junction City) are in the risk assessment phase. Seneca SSE, Willamette Valley Co., Seneca Sawmill, and Emerald Forest Products #1 have completed CAO and fully permitted. Arcimoto and JH Baxter are no longer operating but had completed CAO.
12. Directors Report	Mr. Knudsen provided highlights from the April 2026 Director’s Report. LRAPA Office. Asbestos abatement was completed on north side. Siding replacement is underway. South-East windows are also being replaced. Dry rot was identified and repaired as needed. Air Quality. April was an exceptional month, with all monitoring sites recording Good AQI values. Ozone season began May 1 and runs through September. American Lung Association State of the Air Report. The ALA released its annual report in April. Lane County historically receives poor grades under the ALA’s methodology, which counts days of unhealthy air quality countywide. The 2022 Cedar Creek Fire significantly impacted Oakridge’s data and drove the county’s placement. Community Engagement. Staff met with EWEB Board Member Tim Morris to explore opportunities for ductless heat pump programs as a wood stove emission reduction strategy. LRAPA connected with the Oregon Health Authority, which expressed interest in scaling LRAPA’s youth air quality index guidance statewide.

	Finance Manager Vacancy. The Finance Manager position went vacant at the end of April. The posting opened April 27 with applications closing May 15. More than 40 applications have been received. Director Keating asked if air quality advisories are opt-in and how they reach residents. Mr. Knudsen confirmed advisories are issued by press release and shared via social media and the Emma email platform. Oakridge has a targeted text alert program. Director Keating acknowledged the growth opportunity in subscription levels and requested a future agenda item on engagement goals, growth strategy, and barriers. Director Keating asked if federal cuts to the National Weather Service have affected LRAPA’s operations. Mr. Sorensen acknowledged NWS has been scaled back, and some equipment upgrades deferred, but the NWS staff indicated they will meet its operational marks and are committed to participating in state-level smoke coordination calls hosted by DEQ. Director Plummer thanked staff for the meeting with EWEB Board Member Morris on heat pump programs. He expressed interest in continuing to explore how LRAPA’s Oakridge program expertise could be extended to other communities, particularly for homes in West Eugene still using delivered fuels. The following items were identified for future board agenda consideration with Chair and Vice-Chair: - 2-cycle lawn equipment: regulatory authority, education, and incentive strategies - Executive session on personnel matters (June 2026) - LRAPA email notification engagement growth goals and wildfire notification strategy - LRAPA artificial intelligence adoption update.
12. Adjournment of LRAPA Board Meeting	Chair Keating adjourned the LRAPA Board meeting at 2:00 p.m.

(Minutes recorded by Matt Sorensen)



Director's Report for May 2026

Meeting Date: June 11, 2026
Department: Director's Office
lrapa-or.gov

Agenda Item No. 7
Staff Contact: Travis Knudsen
541-736-1056 ext. 217

I. EXECUTIVE HIGHLIGHTS

Key accomplishments, challenges, and priorities from the past month.

EXECUTIVE SUMMARY

May carried LRAPA from a quiet spring into wildfire-season readiness. Air quality across Lane County held steady as ozone season opened on May 1, and staff turned toward the work that defines the months ahead.

Wildfire smoke preparation is underway. Staff joined the EPA and Northwest air agencies for Wildfire Smoke Ready Week, reached more than 300 families at the We Are Bethel celebration, and presented alongside Lane County Public Health to 40 local child care providers on protecting young children from smoke. The agency hosted the Rivers to Ridges ecological burn group as it prepares for the 2026 prescribed burn season, and the countywide outdoor burning season closed on May 31. Each of these cultivates public understanding and the habits of smoke awareness that help people change behavior, reduce their exposure, and protect their health.

Permitting staff invested in training through May, completing WESTAR courses on industrial boilers, stationary gas turbines, landfill gas control, and fugitive VOC emissions. This depth reinforces LRAPA's technical perspective in the review and inspection of its 15 Title V and roughly 275 ACDP sources. Backlog remains in the single digits to low teens across all permit categories, which keeps the agency responsive to the businesses it serves and the timelines they depend on.

The finance transition is steady. Finance Specialist Robbye Robinson is carrying day-to-day operations with strong support, and staff continue to refine the internal processes and systems that keep finance running smoothly. The larger subsidiary ledger correction waits for a Finance Manager to be in place. Interviews for that position were held June 4 and 5, and an Environmental Coordinator recruitment closed June 5. The Pauly Rogers interim audit is progressing well, with the on-site visit set for June 10 and the formal FY26 audit beginning August 1. Eric Kytola continues to provide interim accounting support.

Financially, the agency remains in a sound position. The General Fund is net positive through April, and all-funds spending sits at 54% of the annual budget against an 83% year-elapsed mark. Reserves continue to meet the Board's four-month policy. Today's agenda includes the General Fund revenue strategy discussion the Budget Committee requested in April, a longer look at how the agency funds its work over the next several years.

II. PROTECTING PUBLIC HEALTH & SERVING OUR COMMUNITY

Aligns with Customer/Stakeholder Perspective of the Balanced Scorecard framework and LRAPA's current goals 1, 2, and 5 which focus on public health protection, community engagement, and stakeholder relationships.

II.A. Air Quality Status & Trends for April 2026

*These metrics support **Goal 1 (Public Health Protection and Air Quality Education)** and **Goal 4 (Regional Air Monitoring and Analysis)**, tracking our performance against targets for "Good" and "Moderate" AQI days, data completeness, and timely reporting).*

April

Site	Date	Max AQI	Pollutant
Eug/Spfld	25-Apr-26	44	O3
Oak	8-Apr-26	32	PM
CottGrv	29-Apr-26	45	O3

AQI	Eug/Spfld	Oak	CottGrv	AQI Range	PM2.5 Range, ug/m3	Ozone Range, ppb
Good	30	30	30	0-50	0-9	0-54
Moderate	0	0	0	51-100	9.1-35.4	55-70
USG	0	0	0	101-150	35.5-55.4	71-85
Unhealthy	0	0	0	151-200	55.5-125.4	86-105
Very Unhealthy	0	0	0	201-300	125.5-225.4	106-200
Hazardous	0	0	0	301+	225.5+	201+

Attachment No. 1: Air Quality Index (AQI) charts for Lane County (April 2026)

Attachment No. 2: PM2.5 index charts for Lane County (April 2026)

II.B. Community Response & Complaint Resolution

This section supports **Goal 1 (Public Health Protection and Air Quality Education)** metrics for complaint response to demonstrates our commitment to addressing community concerns promptly and effectively.

The number of unique complainants is noted in “(#)”

May 31, 2026	
Smoke complaints: 37	
35 - Outdoor Burning (30)	
0 - Home Wood Heating	
1 - Recreational Fire	
1 - Slash Burn	
0 - Ecological or Agricultural Burn	
Industry: 8	
4 - International Paper (2)	
4 - Unspecified	
Asbestos: 2	
Notable: 7	
4 - Unknown (2)	
2 - Fugitive Dust	
1 - Other- Idling Train Engine Creswell	
Total: 54	

Category	2021	2022	2023	2024	2025	2026
Asbestos	9	22	10	12	21	14
Agricultural Activity	7	2	3	3	22	2
Ecological Burn	0	0	0	0	2	0
Fugitive Dust	26	12	7	8	17	9
Home Wood Heating	57	67	52	39	70	16
Industry	336	198	97	75	108	26
Miscellaneous	31	80	62	91	95	15
Outdoor Burning	243	292	254	253	266	189
Slash Burning	10	6	12	9	3	1
Unknown	71	45	65	79	136	29
Total:	798	725	587	601	768	301

*Notes: LRAPA received 54 complaints in May 2026. Outdoor burning complaints were the largest in May at 36. Industry complaints increased to 8 vs 3 in April.

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II.C. Smoke Management & Wildfire Resilience

This section aligns with **Goal 2 (Enhanced Wildfire Smoke Preparedness)**, tracking our smoke monitoring, advisory issuance, and coordination with state agencies, as well as smoke management activities for outdoor burning and home wood heating.

Outdoor Burning, 2025-2026 Season

LRAPA regulates outdoor burning in Lane County to protect air quality and public health. Under Title 47, LRAPA has authority to regulate open burning practices, including determining when burns can occur. LRAPA aims to allow burning whenever possible while preventing air quality deterioration. Outdoor burning is only curtailed when monitoring or forecasts show potential for unhealthy air quality impacts.

Periods of Curtailment				
Start	End	Areas	Curtailment	Reason
Nov. 1, 2025	Mar. 1, 2026	Eugene/Springfield UGB; Oakridge	Full Prohibition	By Rule, Title 47-015(2)
Dec. 30, 2025	Jan. 1, 2026	All Lane County	Full Prohibition	Air Stagnation

Home Wood Heating, 2025-2026 Season

LRAPA regulates home wood heating under Title 16 to reduce PM2.5 emissions during periods of poor air quality. An advisory system (Yellow/Red Days) indicates when curtailment is needed. Yellow Day advisory request voluntary curtailment of wood burning except for those who depend on it as their primary heat source. Red Day advisories prohibit visible smoke from chimneys, with exemptions for economic hardship. Like outdoor burning, LRAPA only issues wood burning curtailment when air quality monitoring or forecasts indicate potential health impacts.

Periods of Curtailment		
Areas	Yellow Days	Red Days
Eugene/Springfield	17	0
Oakridge	11	0

The home wood heating season, which is closed during the summer months, officially reopened on October 1st. No curtailment days have been needed this season as air quality conditions remain favorable since October.

Outdoor Burning Letter Permits, 2025-2026 Season

LRAPA has authority to issue outdoor burning letter permits under Title 47. These permits allow specified burning that would otherwise be prohibited. This program also supports ecological benefits of prescribed fire while protecting public health through strict oversight and timing. LRAPA coordinates closely with land managers to ensure burns are conducted with minimal air quality impacts.

Permit No.	Issue Date	Permittee	Location	Material	Volume
20B25-06-01	June 30, 2025	River to Ridges Partnership	85 units in Lane County	Ecological Burning	1456 acres
20B25-11-01	November 17, 2025	Casey Jones	82578 Sprague Ln	Dexter	50 cubic yards
20B25-11-02	November 17, 2025	U.S. Fish & Wildlife	Hwy 36 & Alvadore Road	Ecological Burning	28 cubic yards
20B25-12-01	December 2, 2025	Scott Gielish	32960 Dillard Rd	Land-clearing	60 cubic yards
20B25-12-02	December 2, 2025	Scott Gielish	T18S R3W sec. 33 Next door to 32960 Dillard Rd	Forest type debris	500 cubic yards
20B25-12-03	January 5, 2026	Willamalane Park & Rec District	205 Dorris Street, Springfield	Land-clearing	30 cubic yards
20B25-12-04	January 5, 2026	Port of Siuslaw	Map & Taxlot # 18-11-19-00-0011-00 (Rose Hill Rd), Florence	Land-clearing & demolition debris	69 cubic yards
20B26-01-02	January 26, 2026	Robbie Garcia	85393 Glenada Road	Land-clearing	60 cubic yards
20B26-03-01	March 24, 2026	Friends of Buford Park & Mt. Pisgah	Howard Buford Rec area - North Bottomlands, Meadowlark East	Forest slash debris	49 cubic yards
20B26-04-01	April 16, 2026	Chip Linn	82554 Siltcoos Station Road, Florence	Land-clearing debris	100 cubic yards
20B26-04-02	April 16, 2026	Clarence Dishner	T17S R12W Sec 25 TL 2604 on Ben Bunch Road, Florence	Land-clearing debris	70 cubic yards
20B26-04-03	April 27, 2026	Emerald Coalition	18707 Pataha Rd., Walton	Dimensional wood for a ceremonial burn	7 cubic yards
20B26-05-01	May 13, 2026	Nick Hong	80418 McKenzie Hwy, Springfield	Land clearing debris	26 cubic yards
20B26-05-02	May 19, 2026	Pete Carpani	Aspen Ridge Road, Veneta - Map and Tax Lot # 17-06-36-34-800	Forest slash/land clearing debris	10 cubic yards

Wildfire Smoke Intrusions & Air Quality Advisories

LRAPA participates in Oregon's Wildfire Response Protocol for Severe Smoke Episodes, a coordinated system that connects federal, state, and local agencies during significant smoke events. LRAPA's role includes issuing local air quality advisories, coordinating public health messaging, and representing Lane County's interests in state-level response planning.

Air Quality Advisories Issued			
Start Date	End Date	Areas Affected	Primary Pollutant
08-22-2025	08-25-2025	Southern Willamette Valley	Ozone
09-02-2025	09-07-2025	Eastern Lane County	PM2.5/Wildfire
09-29-2025	09-30-2025	W. Lane County & Intermittent Eug/Spring	PM2.5/Wildfire

Oregon Wildfire Response Protocol for Severe Smoke Episodes Meetings		
Date	Topic	Advisory Issued
07-11-2025	Prep for Coordination Calls	n/a
07-16-2025	Review Active Wildfires	No
08-22-2025	Ozone & Flat Fire	Yes
08-25-2025	Flat Fire, Emigrant Fire, & OR Fires	No
08-27-2025	Emigrant Fire, Flat Fire, & OR Fires	No
09-02-2025	Emigrant Fire & OR Fires	Yes
09-04-2025	Emigrant Fire & OR Fires	Yes
09-05-2025	Emigrant Fire & OR Fires	Yes
09-29-2025	Moon Complex Fire & Emigrant Fire	Yes
03-31-2026	Wildfire Pre-Season Core Team Meeting	n/a
05-07-2026	Wildfire Smoke Pre-Season Call	n/a

II.D. Community Outreach, Education, & Building Partnerships

This section supports **Goal 5 (Partnerships and Interagency Coordination)** metrics for partner engagement and stakeholder communication, strengthening relationships with stakeholders and enhancing public understanding of air quality issues.

Media Log			
Date	Media	Reporter	Topic
1-5-2026	Register Guard	Alan Torres	Amazon purchases \$2M lot for e-commerce LINK
1-6-2026	Lookout	Michael Zhang	Deed shows land owned by Amazon LINK
1-7-2026	DJC Oregon	Alan Torres	Amazon purchases \$2M lot LINK
1-9-2026	KEZI	News Staff	Air stagnation & Yellow HWH LINK
1-9-2026	KLCC	News Staff	Air stagnation & Yellow HWH LINK
1-13-2026	Prism News	Elena Rodriguez	Air stagnation & Yellow HWH LINK
1-16-2026	Register Guard	Alan Torres	Freezing Temps and AQ LINK
2-4-2026	Lookout	Ashli Blow	Tear-gas effects on Air Quality LINK
2-20-2026	Register Guard	Alan Torres	Eugene weighs 2 versions of industrial health standards LINK
3-19-2026	KEZI	News Staff	Mohak Valley Fire Chief Urges Good Outdoor Burn Practices LINK
3-20-2026	Daily Dispatch	News Staff	Mohak Valley Fire Chief Urges Good Outdoor Burn Practices LINK
4-22-2026	Lookout Eug-Spring	Ashli Blow	J.H. Baxter's pollution lingers near thousands in Bethel LINK

Media Log

Date	Media	Reporter	Topic
4-22-2026	Lookout Eug-Spring	Ashli Blow	Eugene-Springfield ranks No. 2 for worst air in U.S., lung association says LINK
4-22-2026	KEZI	Tayten Torgimson	Eugene-Springfield area ranks among worst U.S. cities for air pollution LINK
4-23-2026	KMTR	Tiffany Lewis	Air agency cites wildfire smoke as key factor in Lung Association F grade LINK
4-23-2026	KVAL	Tiffany Lewis	Air agency cites wildfire smoke as key factor in Lung Association F grade LINK
4-28-26	KLCC	Brian Bull	Air Quality for Eug. Spring. Listed among worst in US LINK
5-29-26	KEZI	News Staff	Burn ban starts May 31 in Lane County LINK
5-29-26	KMTR	News Staff	Burn ban starts May 31 in Lane County LINK
5-29-26	KLCC	News Staff	Burn ban starts May 31 in Lane County LINK
5-29-26	KVAL	News Staff	Burn ban starts May 31 in Lane County LINK
6-1-26	KVAL	News Staff	LRAPA urges prep for wildfire smoke LINK
6-1-26	KEZI	News Staff	Wildfire Smoke prep week LINK

Springfield Chamber State of Business (May 21st, U of O Alumni Center)

Matt Sorensen, Public Affairs Manager, attended the Springfield Chamber's annual State of Business event with over 100 community leaders. A review of Oregon's economic outlook, business climate and policy landscape. Presenters: John Tapogna, President of the Oregon Business Council, Karl Scholz, President of the University of Oregon, and Tim Knopp the Chief Prosperity Officer for the State of Oregon. Used for networking and connecting with community members and industry sources.



Active Bethel Community, We are Bethel Celebration Booth (May 30th, Petersen Park)

LRAPA hosted an informational booth for over 300 guests from 12pm to 4pm. The focus was engaging kids and parents on the Air Quality Index (AQI) and small behavior changes they can make to minimize the harmful impacts of wildfire smoke this summer. The AQI chart developed with Lane County Public Health was handed out in addition to prizes from spinning the prize wheel.

County Wide Close of Outdoor Burning Season (May 31st)

The Lane Fire Defense Board and the OR Dept. of Forestry notified LRAPA to close outdoor burn season on May 31st at 6pm. LRAPA's press release was ran by all 4 major local television stations in addition to KLCC radio and social media posts that were seen by over 2,000 people.



Wildfire Smoke Ready Week (June 1st to 5th)

LRAPA joined members from the EPA, Northwest Air Quality Communicators (NWAQC), and local northwest air agencies to promote Wildfire Smoke Ready Week. Using the SMOKE acronym to share simple and actionable steps families can take to be ready for a smoke intrusion. Thanks to NWAQC, LRAPA had very high-quality and customized social media assets for the campaign. Well over 1,000 impressions were made with the social media campaign and two local news outlets ran the press release.

Child Care Providers Workshop Presentation (June 2nd, Online)

Matt Sorensen, Public Affairs Manager, joined Lane County Public Health Dr. Madhu Murthy, Medical Director of Community Health Centers of Lane County and Audrey Sherman, Quality Improvement Specialist at Quality Care

Connections to present to 40 local child care providers on the ‘why’ and ‘how’ of smoke exposure prevention for young children in their care. Presentations covered the effects of wildfire smoke exposure on children (LCPH), understanding air quality and accessing the local AQI (LRAPA), the role of air purifiers (LRAPA), and how to prepare the child care space to be smoke-ready (QCC).

Rivers to Ridges (R2R) Ecological Burn Group (June 3rd, LRAPA Office)

Matt Sorensen, Public Affairs Manager, hosted the Rivers to Ridges ecological burn group comprised of over 12 organizations in the lower Willamette valley and led by Ian Appow, Upper Willamette Soil & Water Conservation District. R2R is preparing for the 2026 prescribed burn season and the meeting is held in LRAPA’s boardroom as part of our community outreach efforts.

Oakridge Wildfire & Disaster Preparedness Event (June 5th, Oakridge)

Matt Sorensen, Public Affairs Manager, hosted a booth for nearly 100 Oakridge area residents while sharing the tools and resources to be wildfire smoke ready. Emphasis was placed on understanding and accessing AQI information along with discussing best practices for when the AQI exceeds 100 and enters unhealth for sensitive groups. Kids enjoyed spinning the prize wheel and picking out their take home gift.

WA Wildfire Interagency Smoke Call (June 10th, Online)

Matt Sorensen, Public Affairs Manager, attended the Washington State wildfire interagency smoke call as they prepare for the 2026 wildfire season. Discussion focused on interagency partnership, ecology smoke resources, a 2026 wildfire outlook, public health resources, and occupational health information.

III. MAINTAINING REGULATORY EXCELLENCE

Aligns with Internal Process Perspective of the Balanced Scorecard framework and LRAPA's current goals 3 and 4—ensuring compliance with air quality standards through effective monitoring, permitting, and enforcement.

III.A. Stationary Source Permitting Progress & Efficiency

*This section supports **Goal 3 (Public Health Protection and Air Quality Education)** metrics for permit issuance timeliness, permit backlog rate, and area NAAQS compliance.*

Permitted Sources

- Currently 15 sources hold a Title V operating permit in Lane County.
- Currently approximately 275 sources hold an ACDP.

Permits in Queue			
Category of Permit Activity	Title V	ACDP	Total In Queue
New	-	4	4
Renewals	1	5	6
Modifications	1	7	8
Constructions	-	-	-
Terminated Permits	-	-	-

Stationary Sources Permits Issued, Year-to-Date

- Title V Operating Permits: 2
- Air Contaminant Discharge Permits: 17

Permits on public notice from May 1 to May 31, 2026		
Source Number and Name	Reason for Public Notice	Type of Permit
None	--	--

Permit Backlog as of June 1, 2026			
Permit Type	Permits by Type	Permits Extended Administratively	Percentage of Total (%)
Title V	15	1	7%
Standard	24	3	13%
Simple	25	1	4%
Total	64	5	8%

III.B. Asbestos Program Oversight

*This section supports **Goal 3 (Public Health Protection and Air Quality Education)** initiatives related to operating the asbestos program, including inspections and rule updates. LRAPA protects public health from asbestos hazards through effective oversight and education.*

LRAPA administers the asbestos program in Lane County under title 43. This program regulates the handling, removal, and disposal of asbestos-containing materials to prevent public exposure to this hazardous substance. LRAPA reviews asbestos survey reports, processes abatement notifications, conducts inspections, and enforces compliance with asbestos regulations to protect workers and the public.

Asbestos Notices May 1, 2026 to May 31, 2026							
							Year-to-Date ↓
Year	2020	2021	2022	2023	2024	2025	2026
Total Asbestos Abatement Notices	439	408	465	466	436	431	164

III.C. Enforcement

This section supports **Goal 3 (Public Health Protection and Air Quality Education)** metrics for enforcement action resolution and evaluations completed. The enforcement program ensures that regulations are followed, and violations are addressed.

LRAPA's compliance program ensures that air quality regulations are followed by stationary sources, asbestos contractors, and the general public. This section provides an overview of enforcement actions taken during the reporting period, including notices of non-compliance, civil penalties, and case resolutions.

Enforcement May 1, 2026 to May 31, 2026					
Category of Violation	New	Follow-Up Action	Pending	Closed	Total
Asbestos	1	-	2	-	3
Industrial	1		2	1	4
Outdoor Burning	3	-	3	-	6
Fugitive Dust	-	-	-	-	-
Home Wood Heating	-	-	-	-	-
Totals	5	-	7	1	13

Attachment No. 3: February 2026, Enforcement Actions Detail Report.

	2020	2021	2022	2023	2024	2025	2026
Notices of Non-compliance and Warnings	15	21	24	19	7	18	18
Notices of Violation with Civil Penalties	26	17	24	15	5	12	2

IV. STRENGTHENING ORGANIZATIONAL CAPACITY

Aligns with Learning & Growth Perspective of the Balanced Scorecard framework and LRAPA's current goal 6—developing staff capabilities and improving operational systems.

IV.A. Staff Development & Agency Growth

This section supports Goal 6 (Organizational Excellence and Operational Efficiency) metrics focused on staff retention, professional development, and employee satisfaction, essential for achieving operational excellence.

LRAPA maintains a skilled workforce to carry out our mission of protecting air quality in Lane County. This section provides an overview of our current staffing levels, vacancies, and professional development activities. Our commitment to staff development ensures we have the expertise needed to address complex air quality challenges effectively.

Department	FTE	Vacancies
Administration	5.0	1.0
Operations	10.0	2.0
Finance	2.0	1.0
Technical services	2.0	0.0
Total	19.0	4.0
<i>Agency at 79% of staffing capacity</i>		

LRAPA currently maintains 19.0 FTE across four departments. We presently have 15.0 FTE filled, representing 79% of our authorized staffing capacity.

The agency is actively recruiting for a Finance Manager position to restore full operational capacity in our finance department. This posting closed and several candidates were interviewed on June 4th and 5th. We are working to fill it as expeditiously as possible while ensuring we identify the best candidate for this critical role.

We posted an Environmental Coordinator 1 position on May 15th and the application period closed on June 5th. Following candidate screening the next week, interviews will be scheduled shortly thereafter.

Two additional positions continue to be held vacant as we navigate federal budget uncertainty and assess operational priorities. The cautious approach maintains financial flexibility while ensuring LRAPA can continue delivering essential air quality protection services to Lane County.

LRAPA remains committed to thoughtful workforce planning and staff development strategies that balance operational needs with fiscal responsibility.

Staff Professional Development, Year-to-Date			
Training	Participation	Completion Date	Provider
Introduction to Continuous Monitoring Systems	3	January	Air Knowledge
Observing Source Tests	1	January	Air Knowledge
Regulation of Hazardous Air Pollutants (HAPs) from Stationary Sources	3	January	Air Knowledge
Compliance Assurance Monitoring	4	February	WESTAR
Aggregate, Asphalt, & Concrete Batching Plants	2	February	WESTAR
Function of Common Air Pollution Control Devices	1	February	WESTAR

Staff Professional Development, Year-to-Date

Training	Participation	Completion Date	Provider
Wage & Service Record Submission	1	February	PERS
What's New in ASAP	1	February	US Department of Treasury
CIS Annual Conference	1	February	CIS
Effective Permit Writing	2	March	WESTAR
Particulate Matter Control Devices	5	March	WESTAR
Unused Sick Leave Reporting	1	March	PERS
CPR/AED/First Aid	8	April	
Air Toxics & Regulating Hazardous Air	2	April	WESTAR
Nox Control & Regulation	2	April	WESTAR
Northwest Communicators Conference: The High Ground- Reaching the Summit of PR Leadership	1	April	PRSA Oregon
Cascade Health Leadership Development Series	2	May (completed)	Cascade Health
Payroll – Overtime Categorization in Caselle	1	May	Caselle
Finance – Connect Online Accounts Payable	1	May	Caselle
Get Started with Revver AI + Caselle Invoice Processing	1	May	Caselle
Transitioning from Your 3 rd Party Payment Provider	1	May	Caselle
Landfill Gas Control Facilities	1	May	Air Knowledge
Stationary Gas Turbines	1	May	WESTAR
Industrial Boilers	2	May	WESTAR
Fugitive Volatile Organic Compounds	3	May	WESTAR

Payroll – Overtime Categorization and Review in Caselle for Tax Year 2026 (May 6th, virtual)

Staff attended this Caselle webinar addressing 2026 payroll compliance changes, particularly the new federal Qualified Overtime Reporting requirements. The training covered changes to overtime categorization in the system, how to properly classify overtime hours for the new Form W-2 Box 19 reporting requirements (effective 2026), and how to review overtime calculations to ensure accuracy. The course addressed how to configure overtime pay codes in Caselle, including setting up overtime override codes at the organization, department, and employee levels, and how to distinguish between regular time and qualified overtime for federal income tax purposes. This training ensures accurate 2026 payroll processing and compliance with new federal overtime reporting mandates.

Landfill Gas Control Facilities (May 12th, virtual)

Staff completed this one-day course providing an overview of landfill gas control facilities and the environmental

and regulatory issues related to landfill operations. The training covered primary and secondary air pollutants at landfills, the scientific principles behind landfill gas generation, methane monitoring equipment, landfill gas collection technologies and principles, landfill gas control techniques and energy use, landfill gas monitoring equipment and proper use, applicable regulations, and inspection and safety procedures. This training strengthens staff capacity to evaluate landfill operations and assess compliance with air quality regulations.

Stationary Gas Turbines (May 19th, virtual)

Staff attended this full-day WESTAR course focused on stationary gas turbines used in combined-cycle power plants, peaking power plants, and cogeneration facilities. The training covered gas turbine history, theory of operation, and uses, followed by detailed discussion of emissions and advanced control techniques including Dry Low-NOx combustors with staged combustion, water or steam injection, selective catalytic reduction (SCR), and carbon monoxide (CO) catalysts. The course also addressed combined cycles with heat recovery steam generators (HRSG), steam turbines, power generation, applicable federal and local BACT regulations, permitting requirements, inspection procedures, continuous emission monitoring, and source testing requirements. This training enables staff to conduct effective regulatory reviews and inspections of stationary gas turbine facilities.

Finance – Connect Online Accounts Payable (May 19th, virtual)

Staff completed this Caselle webinar focused on the Connect Online Accounts Payable module and its enhanced functionality. The training covered the web-based interface for managing accounts payable processes, new workflow features that streamline approval and payment procedures, and the integration of AI capabilities through Revver document management that automatically processes and categorizes vendor invoices. The course demonstrated how Connect Online's enhanced features improve efficiency in reviewing and approving payments, processing vendor documentation, and managing the accounts payable workflow. This training strengthens Finance staff's ability to utilize advanced AP tools for more efficient financial operations.

Industrial Boilers (May 20th, virtual)

Staff completed this full-day WESTAR course on industrial and utility boilers, one of the most common emission sources in stationary source operations. The training covered boiler uses, heat transfer methods, and fundamentals of operation for modern boilers fired by natural gas, biomass, municipal waste, and coal, including circulating fluidized bed units. The course provided detailed discussion of emissions and control technologies including Low-NOx burners, flue gas recirculation (FGR), staged combustion, selective catalytic reduction (SCR), selective non-catalytic reduction (SNCR), and ultra-low-NOx burner technology. Topics also included steam turbines, power generation, applicable federal and local BACT regulations, permitting requirements, inspection procedures, and safety concerns. This training enhances staff ability to evaluate boiler operations and permitting compliance.

Get Started with Revver AI + Caselle Invoice Processing (May 20th, virtual)

Staff attended this training on Revver, an AI-powered document management system integrated with Caselle. The webinar covered how AI capabilities within Revver can assist with invoice processing workflows, including automatic data extraction from vendor invoices, categorization of invoice information, and integration with the Caselle accounting system. The course demonstrated how Revver's AI features can reduce manual data entry, improve accuracy in invoice processing, and enhance the overall efficiency of accounts payable operations. This training enables staff to leverage AI tools to streamline financial document processing.

Fugitive Volatile Organic Compounds (May 21st, virtual)

Staff attended this full-day WESTAR course on fugitive volatile organic compound (VOC) emissions and inspection procedures. The training provided an overview of VOC leak inspections and covered regulated facilities, component identification, methods for estimating fugitive emissions, applicable regulations and

standards, portable hydrocarbon analyzer operation and maintenance, and field inspection procedures. This training strengthens staff capacity to conduct effective fugitive VOC inspections and assess compliance with federal and state air quality regulations.

Transitioning from Your 3rd-Party Payment Provider (May 21st, virtual)

Staff attended this Caselle webinar on payment portal features and functionality as the agency continues to utilize its native Caselle payment processing system. The training covered the Caselle payment portal features and functions, payment processing capabilities, and options for customers and vendors, addressing the transition away from third-party payment providers. The course reviewed portal navigation, payment features, and expanded functionality to maximize the efficiency of the integrated payment system. This training supports Finance staff in leveraging the agency's payment processing system to its full capacity.

IV.B. Operational Improvements & Innovation

*This section supports **Goal 6 (Organizational Excellence and Operational Efficiency)** metrics for technology adoption and systems modernization, enhancing our efficiency and effectiveness in serving Lane County.*

LRAPA is working to improve our systems and processes to enhance efficiency and effectiveness. These improvements support our ability to fulfill our mission and provide better service to the public. Current initiatives focus on technology upgrades, document management, and standardized procedures.

Current activities underway:

LINFO Database Upgrade

The developer engagement arranged through Robert Half did not produce the outcomes needed. LRAPA ended that contract. Staff continue to document known bugs and user-interface improvements for future resolution. A longer-term approach to developer capacity, potentially including a direct hire, is the preferred direction. Given current bandwidth with the Finance Manager transition, this work is on hold while higher-priority hiring is underway. [no update here, other than to speak to lance (technical services manager) who has gained some skill growth in programming (say it better) using Claude and is making small achievable fixes where manageable. Presenting more fully the need for a developer]

Standard Operating Procedures (SOPs)

Three SOPs were updated or published this spring. The Cash and Check Handling SOP was revised to version 1.2, refining internal controls for receiving, logging, and processing payments. Two permitting-side protocols were published: the GHG Report Processing Protocol (v1.1), documenting the workflow for processing annual greenhouse gas reports from regulated sources, and the Late ACDP Annual Fee Protocol (v3.0), establishing the sequence for following up on unpaid permit fees from the December 1 due date through formal enforcement referral.

An updated AI Use and Management policy (v2.0) is in draft. In April, staff gathered for a Claude Club session to share how AI use has evolved across their work and offer direct input on the policy. That feedback is shaping the update, which builds out the policy's treatment of skills. Both how AI accelerates staff learning and where human practice needs to be intentionally maintained. The updated policy will be published this spring. [this is all old news, except that this v2.0 item has been published to staff. It could be mentioned here that AI update is coming to the board later in 2026.]

Finance Operations Documentation

During the Finance Manager transition, staff used AI tools to develop a Finance Operations and Transition Guide documenting the internal operational finance folder structure. Documentation includes key processes, and institutional knowledge across all major finance functions. The guide covers payroll, grants, bank reconciliation, audit preparation, financial reporting, and key contacts. It is intended to reduce operational risk during the

vacancy and support a new Finance Manager in getting up to speed more quickly. [This is old. I would say that in operations, the finance department is being strongly supported by Robbye Robinson, Finance Specialist, and internal improvements to payroll processes and intern cassell improvements are being found. But larger issues like the subsidiary ledger (review the minutes from the prior board meeting for context) remain unaddressed until finance manager arrives.]

V. ENSURING FISCAL RESPONSIBILITY

Aligns with Financial Stewardship Perspective of goal 7—managing financial resources effectively and transparently.

V.A. Budget Performance & Stability

*This section supports **Goal 7 (Financial Sustainability and Transparency)** metrics for budget variance and maintaining adequate reserves (4 months of operating budget), ensuring LRAPA can fulfill its mission consistently.*

Please refer to the March 2026 financial update (Agenda item number 7).

FY26 Line Items to Note: The following line items are above 75% of the YTD budget target as of March 31, 2026.

- **General Fund** – The Personnel Services line item is at 92.6% of our targeted amount of 75% for March. It is expected that this line item will remain under budget for the year.
- **Special Revenue Fund (Title V)** – nothing to note.
- **Grant Fund** – nothing to note.

FY26 Summary of Expenditures: 75% of the year has elapsed as of 3/31/26, and spending is below that threshold in each of the LRAPA funds:

- **General Fund** Total Actual Expenditures as a % of Budgeted Annual Expenditures: **55%**
- **Special Revenue Fund** Total Actual Expenditures as a % of Budgeted Annual Expenditures: **52%**
- **Grant Fund Total** Actual Expenditures as a % of Budgeted Annual Expenditures: **42%**
- **All Funds Consolidated** Actual Expenditures as a % of Budgeted Annual Expenditures: **49%**

Grant Fund Details as of 3/31/2026

- **Targeted Airshed Grant 1.0** (November 2019 – November 2025)
 - Grant period has ended. Closeout is in progress.
- **Targeted Airshed Grant TAG 2.0** (January 2022 – August 2027)
 - Total grant amount: \$2,739,425
 - Spent to date: \$693,342.81
 - Remaining grant balance: \$2,046,082.19
 - Awaiting federal reimbursement: \$431,927.61
 - Percentage of grant awaiting reimbursement: 15.8%

Please Note: LRAPA's practice is to keep the percentage of grant awaiting reimbursement below 25%.

V.B. Financial Transparency & Reporting

*This section supports **Goal 7 (Financial Sustainability and Transparency)** metrics for financial reports provided to the Board (target: monthly) and timely audit completion (target: before December 31). Transparency in financial matters builds trust with our stakeholders and ensures accountability.*

	Status	Completion Date
Budget FY27	Adopted	May 2026
Interim Audit FY26	Underway	Projected July 2026
Audit FY26 (Current Year)	Scheduled to begin August 2026	December 31, 2026
Budget FY27	To be drafted	March 2027

Auditor Update

The interim audit with Pauly Rogers is progressing well. LRAPA completed the majority of the 28-item interim preparation list by the June 1 deadline, with a small number of Caselle-dependent items still in

progress. The auditors are scheduled for a one-day on-site visit on June 10. The formal FY26 audit is scheduled to begin August 1, 2026, with a target completion by December 31, 2026.

Eric Kytola, CPA continues to provide interim accounting support during the Finance Manager vacancy. Finance Manager interviews were held June 4 and 5.

VI. LRAPA STRATEGIC GOALS REFERENCE SHEET

These ongoing and sustained goals are designed to ensure comprehensive performance management across four key perspectives. This reference sheet provides an overview of each strategic goal and its associated performance metrics.

MISSION: To protect public health, quality of life and the environment as a leader and advocate for the continuous improvement of air quality in Lane County.

VISION: Community partners working together to ensure clean air for everyone.

GOAL 1: Public Health Protection and Air Quality Education

Protect public health through air quality initiatives and foster community engagement via educational programs, prompt response to public concerns, and efforts to ensure equitable protection from air pollution for all communities.

Lag Indicators

- % of days in "Good" or "Moderate" AQI categories by monitoring location (target: 95% annually)
- Number of days with PM2.5 or PM10 exceeding NAAQS 24-hour standards (target: 0)
- % of complaints responded to (target: 95%)

Lead Indicators

- Number of educational events/programs conducted quarterly (target: 2 per quarter)
- Number of wood heating advisories issued (target: prior to 150 AQI in metro)
- Email listserv growth (target: >3% increase annually)

GOAL 2: Enhanced Wildfire Smoke Preparedness

Address the increasing threat of wildfire smoke intrusions to public health in Lane County through public education, collaboration with local jurisdictions, and enhanced monitoring and communication during wildfire events. In addition to seeking funding avenues which directly support this new and growing smoke management service need.

Lag Indicators

- Response time to publish smoke advisories during events (target: before 1pm on days needed)

Lead Indicators

- Maintain LRAPA supported commercial air sensors in Lane County (target: approximately 75)
- State smoke advisory engagement (target: 100% participation)

GOAL 3: Public Health Protection and Air Quality Education

Ensure compliance with National Ambient Air Quality Standards (NAAQS) and other health-based benchmarks, manage air quality permits for regulated sources, and implement best practices in emissions control, balancing economic development with environmental protection through rigorous permitting processes.

Lag Indicators

- % of area in compliance with NAAQS standards (target: 100%)
- % of permits issued within target timeframes (target: 90%)
- Permit backlog rate (target: <20%)

Lead Indicators

- Number of annual Full Compliance Evaluations completed vs. EPA committed (target: 100%)
- % of enforcement actions resolved within 6 months (target: 80%)

GOAL 4: Regional Air Monitoring and Analysis

Collect, analyze, and report comprehensive air quality data across Lane County to inform policy decisions, alert the public, and track long-term air quality trends.

Lag Indicators

- % data completeness for monitoring network (target: >95%)
- Timeliness of data reporting to the public and EPA (target: 100% on schedule)

Lead Indicators

- % of monitors calibrated on schedule (target: 100%)
- % uptime for real-time data systems (target: 98%)
- Number of monitoring site quality assurance audits completed vs. EPA committed (target: 100%)

GOAL 5: Partnerships and Interagency Coordination

Build and maintain strong relationships with various stakeholders, including industry, local jurisdictions, and community groups, to foster collaboration, improve communication, and ensure that LRAPA's work is responsive to community needs and concerns.

Lag Indicators

- Number of industry outreach initiatives completed annually (target: 1 per year)
- Number of community outreach initiatives completed annually (target: 1 per year)
- Number of partner outreach engagements completed annually (target: 5 per year)

Lead Indicators

- Diversity of inter-agency meetings attended (target: prioritize local, then state, then federal engagements)
- Number of monitoring site quality assurance audits completed vs. EPA committed (target: 100%)
- Communication frequency with key stakeholders (target: Quarterly communication)
- Number of council presentations delivered (target: 1 per jurisdiction annually)

GOAL 6: Organizational Excellence and Operational Efficiency

Strengthen LRAPA's internal systems, workflows, and operational capacity through technology integration, process improvement, and staff development to enhance organizational effectiveness and service delivery.

Lag Indicators

- Employee satisfaction/engagement scores (target: 85% satisfaction)
- Staff retention rate (target: >85% annually)
- % completion of internal systems modernization (target: 100% of planned upgrades, e.g. LINFO)

Lead Indicators

- Number of staff professional development training completed (Target: 2 per staff per year)
- Number of staff utilizing advancing technologies in workflows (target: > 50%)

GOAL 7: Financial Sustainability and Transparency

Ensure LRAPA's long-term financial stability and improve fiscal transparency through diversified funding sources, robust financial management practices, and clear communication of financial decisions to stakeholders.

Lag Indicators

- Reserve fund supporting annual operating budget (target: 4 months)
- Budget variance (target: within 10% of planned)

Lead Indicators

- Number of financial reports provided to Board & public (target: monthly to Board)
- Audit completed before state deadline (target: Dec. 31)



	FY 24-25 YTD Actuals as of April 2025	FY 25-26 YTD Actuals as of Apr 2026	FY 25-26 Adopted Budget	FY 25-26 Annual Budget Variance	FY 25-26 % of year elapsed (target %)	FY 25-26 YTD Budget Variance
General Fund						
Revenues						
Federal Revenues (EPA)	563,580	300,000	720,000	(420,000)		
State Revenues (DEQ)	441,555	200,461	443,514	(243,053)		
Local Dues	203,500	211,807	211,807	0		
Permit Fees	1,383,324	1,432,359	1,399,447	32,912		
Other Revenues (Interest & Misc.)	198,922	95,489	106,500	(11,011)		
Transfers from Title V & Grant Fund	11,964	0	140,000	(140,000)		
Total Revenue Received	2,802,845	2,240,115	4,184,782	(1,944,667)		
Expenditures ^						
Personnel Services	1,474,499	1,597,080	2,073,925	77%	83%	92.4%
Materials & Services	805,255	527,965	1,048,891	50%	83%	60.4%
Capital Outlay	1,309,652	25,071	280,000	9%	83%	10.7%
Contingency	0	0	100,000	0%	83%	0.0%
Total Expenditures	3,589,406	2,150,116	3,502,816	61%	83%	73.7%
General Fund Net	(786,561)	89,999	681,966			
Special Revenue (Title V)						
Revenues						
Permit Fees - Title V	797,563	860,228	859,911	320		
Miscellaneous Revenue	0	0	0	0		
Total Revenue Received	797,563	860,228	859,911	320		
Expenditures ^						
Personnel Services	395,156	394,042	523,525	75%	83%	90.3%
Materials & Services	9,947	1,087	16,942	6%	83%	7.7%
Capital Outlay	0	0	0	0%	83%	0.0%
Transfers to Gen Fund	0	0	115,000	0%	83%	0.0%
Contingency	0	0	22,000	0%	83%	0.0%
Total Expenditures	405,103	395,129	677,467	58%	83%	70.0%
Special Revenue Net	392,460	465,099	182,444			
Grant Fund						
Revenues						
EPA TAG 1&2, and EJG2G	949,331	1,124,785	2,784,449	(1,659,700)		
Miscellaneous Revenue	0	0	0	0		
Total Revenue Received	949,331	1,124,785	2,784,449	(1,659,700)		
Expenditures ^						
Personnel Services - All Grants	72,773	72,734	136,948	53%	83%	63.7%
Materials & Services - All Grants	991,539	1,125,445	2,642,244	43%	83%	51.1%
Transfers to Gen Fund - All Grants	11,964	0	25,000	0%	83%	0.0%
Contingency - All Grants	0	0	0	0%	83%	0.0%
Total Expenditures	1,076,277	1,198,179	2,804,192	43%	83%	51.3%
Grant Fund Net	(126,946)	(73,395)	(19,743)			
Grand Total - ALL FUNDS Consolidated	5,070,786	3,743,425	6,984,475	54%	83%	64.3%
ALL FUNDS Net	(521,046)	481,703	844,667			

Footnotes: * % Spent is YTD Actuals divided by YTD FY Budget.: Red: 91% & above / Yellow: 81%-90% / Green: up to 80%

1. The General Fund Personnel Services line item is at 92.4% of our targeted amount of 83% for April. It is expected that this line item will remain under budget for the year.

2. The Special Revenue (Title V) Fund Personnel Services line item is at 90.3% of our targeted amount of 83% for April. It is expected that this line item will remain under budget for the year.

3. Grant Fund balances reflect two known timing items. TAG 1 closed in November 2025 with its final FFR filed in March 2026, those balances hold. TAG 2 EPA reimbursement is paused while staff complete a reclassification batch and FY26 audit preparation, which holds grant revenue at its March level. Revenue will catch up once draws resume.

Foot-
notes

1

2

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LANE REGIONAL AIR PROTECTION AGENCY MEMORANDUM

To: Chair Matt Keating and LRAPA Board Members

From: Travis Knudsen, Executive Director

Date: June 11, 2026

Subject: Stabilizing LRAPA's General Fund and Long-Term Revenue Strategy

STAFF REPORT

ISSUE STATEMENT

On April 9, 2026, the Budget Committee recommended the Board review LRAPA's General Fund balance trajectory and the revenue options available to stabilize it. The General Fund is projected to fall below the Board's four-month reserve policy by FY30. This document provides a review of the suggested and most viable pathways for maintaining the General Fund balance.

BACKGROUND INFORMATION

The Budget Committee approved the FY 2026-27 proposed budget for referral to the Board with the recommendation the Board discuss the projected decline in the General Fund balance and options to stabilize it.

LRAPA's financial position is structurally sound through FY27. The adopted FY27 budget closes with consolidated reserves of approximately \$2.5 million, equal to 7.6 months of operating expenditure. Pressure on the General Fund builds across the subsequent four fiscal years and reflects a pattern common across local governments. Personnel costs grow faster than non-tax revenue. LRAPA's personnel costs grow at approximately 5.5% annually, reflecting cost-of-living adjustments, merit step increases, biennial Public Employees Retirement System (PERS) rate bumps, and health insurance trend. General Fund revenue grows at approximately 3% on partner dues and the Cleaner Air Oregon program, and 4% on most other fee lines under the current Title 37 structure.

The Title V Fund is in a stable position, supported by legislatively determined fees the Oregon Legislature increased over the FY24 and FY25 biennium. The fund is self-supporting and is not the source of LRAPA's revenue pressure. Federal grants under EPA Section 105 base funding and EPA Section 103 PM2.5 monitoring contract funding have not seen meaningful increases since the 1990s. Current federal postures indicate long-term stagnation or constriction is far more likely than growth, making them unreliable sources for closing the General Fund gap. Partner dues are calculated by a Board-approved per-capita rate adjusted annually for Consumer Price Index, producing growth roughly aligned with inflation. Local jurisdictions face their own budget pressures and have no near-term capacity to grow LRAPA's partner dues above that formula.

The ACDP program is LRAPA's largest regulatory program by source count and workload. Approximately 275 sources hold ACDPs, and LRAPA's permitting performance ranks among the strongest in the state on issuance timelines and source support. LRAPA's current ACDP annual fees are substantially below the Oregon Department of Environmental Quality (DEQ) rates for the same source categories. LRAPA's fee structure was last substantively updated in 2018.

ORGANIZATIONAL SUSTAINABILITY

The revenue strategy in this report funds the current service standard. Staff do not propose adding positions through this strategy, and under current revenue conditions staff do not assume that all 19 authorized FTE will be filled. The Agency holds positions vacant as a discretionary buffer when revenue is constrained.

Personnel services account for approximately 75% of LRAPA's core operating budget, when excluding pass-through funding. Building maintenance, capital improvement, and information technology refresh have limited budgetary headroom. The Agency's building is mortgage-paid, but routine maintenance, system upgrades, and equipment replacement are difficult to plan for and easy to defer under current conditions.

LRAPA's compensation lags DEQ across air permitting positions at both the staff and manager levels. The Agency has repeatedly hired and trained permitting staff at LRAPA's expense, only to see those staff hired by DEQ at higher salaries. The pattern is documented and ongoing. Closing the compensation gap is a precondition for building the 20-to-30 year careers that produce loyal, high-value staff with durable institutional knowledge.

GOING FORWARD

Staff have reviewed each revenue lever available to LRAPA against the Agency's mission, structural fit, and realistic revenue potential.

General Fund Forecast

The forecast below extends the adopted FY27 Budget Book three-year outlook through FY31. It assumes a 10% ACDP fee increase in FY29 and a 14% increase in FY30 in addition to the current 4% annual increase. These forecasts were developed in response to DEQ's 20% ACDP fee increase due for adoption in 2026. Even with those forecasted increases, the General Fund would not meet the four-month reserve policy by FY30 and continues to decline through FY31.

Fiscal Year	GF Ending Balance	Months Reserve	Policy Met
FY27	\$1,844,692	6.86	Yes
FY28	\$1,589,660	5.82	Yes
FY29	\$1,336,481	4.69	Yes
FY30	\$1,130,731	3.77	No
FY31	\$887,226	2.80	No

With these parameters the General Fund would end FY31 at 2.80 months in reserve. Staff modeling indicates that approximately \$1.0 million in cumulative incremental ACDP revenue across FY28 through FY31 would return the General Fund to a net positive annual balance by FY30 and keep reserves above policy through FY31. Specifics on the potential timing and rate of the incremental fee increases needed to reach \$1.0 million over the next three fiscal years would be shared at the July Board meeting.

ACDP Fee Alignment.

Title 37, Section 37-0090, sets LRAPA's ACDP fee escalation methodology. In the January 2018 Permitting Rulemaking, the Board adopted both a one-time 10% base fee increase and the fixed 4% annual escalation that replaced the prior Consumer Price Index methodology in place since the 1990s. Since 2018, July 1 fee updates have applied the fixed 4% across the Title 37, Table 2 fee schedule. The fee structure has not been substantively revisited since.

Fixed-percentage escalation has the advantage of predictability for the regulated community and operational simplicity for LRAPA's annual fee update cycle. The trade-off is that the rate, once selected, does not respond to changes in the actual cost of providing the service. Compounded over multiple years, the 1.5-point gap between the 4% revenue escalation and the 5.5% cost growth is the largest single contributor to the General Fund pressure shown above. Selecting a fixed 4% in 2018 was appropriate at the time. The near-decade since has produced cost growth that the methodology did not anticipate.

LRAPA's ACDP fee structure has also fallen substantially behind DEQ. LRAPA annual fees are 35% below DEQ rates for the same source categories. The gap is the residual effect of structural decisions made before and during the 2018 rulemaking.

The strategic position staff recommend is to increase ACDP fees to be closer to DEQ's while intentionally being slightly lower than DEQ. LRAPA's permit backlog as of June 2026 is significantly lower for all permit categories than DEQ.

Staff request to return to the Board at the July 2026 meeting with structured options for ACDP fee increases and timing. The July report will present a comparable set of paths for Board consideration, addressing how the Agency funds the work going forward, what phasing best serves the regulated community and the public health risk the Agency manages, and how the Agency communicates the adjustment.

Cleaner Air Oregon Program Growth.

The Cleaner Air Oregon (CAO) has the best alignment between revenue and mission in the Agency's portfolio. CAO is fundamentally a public health protection program. The Agency assesses cumulative health risk from toxic air contaminants at industrial sources, drives risk reduction through best available control technology, and engages affected communities in the assessment and decision-making. Under CAO, regulated facilities pay fees for the Agency's effort in emissions inventory review, modeling, risk assessment, community engagement, and risk reduction permitting.

Staff recommend increasing time dedicated to the CAO program because it is a fee-based program where staff time is tied directly to the work.

Civil Penalty Post-Judgment Interest.

LRAPA holds statutory authority to charge 9% annual interest on civil penalties that are in default and filed with Lane County as a judgment lien based on (ORS) 82.010. This represents revenue the Agency could have been collecting but has not historically done so.

Staff are establishing the process to collect post-judgment interest. Title 15 – Enforcement Procedure and Civil Penalties is scheduled for rulemaking, and staff will include the application of 9% post-judgment interest in that rulemaking and ensure it is explicit in enforcement notices, payment schedule arrangements, and judgment filing procedures.

Foundation or Philanthropic Funding.

The Board has expressed interest in evaluating if establishing a foundation would attract philanthropic funding for LRAPA.

Solicitation from regulated industry creates a direct conflict of interest in permitting decisions. Solicitation from environmental advocacy donors could be seen as undermining regulatory neutrality. Leaving solicitation to the general public which would require being amongst the numerous non-profits in Lane County also requesting funding, while at the same time without a dedicated staff to support fundraising efforts. Foundations work well for agencies whose donors and beneficiaries overlap, like libraries, public radio, or police support foundations. LRAPA's regulated community and its beneficiary community are not the same population, which is the structural problem.

Standing up a foundation would require 12 to 18 months of staff time that would compete for time to focus on their primary responsibilities. Staff recommend the Board not prioritize this pathway and preserve the option to revisit if conditions change.

HB 4102 Third-Party Contract Permitting.

HB 4102 becomes operative January 1, 2027. It allows DEQ to enter into agreements with regulated entities to expedite permits, and DEQ may hire outside contractors, funded by the applicant, to perform permit preparation



work. Under HB 4102 DEQ always retains final decision-making authority. DEQ has not yet issued implementing guidance for this bill.

This bill removes DEQ's ability to delay permitting indefinitely when the state agency is moving slowly. The result is a market for permit preparation services solicited by applicants.

The Board wanted to know if LRAPA could serve as a qualified contractor due to the Agency's permitting capacity and low backlog rates relative to DEQ. Staff reviewed the opportunity and noted four distinct challenges for this work.

First, LRAPA's permitting effectiveness rests on local knowledge. Proximity to Lane County sources, familiarity with the county's geography and meteorology, and long-established relationships with the regulated community are the foundation of the Agency's work.

Second, capacity risk. LRAPA is a small agency with limited staff bench depth. Outside contract work would compete directly with the Agency's primary obligation to Lane County sources. A workload spike in LRAPA's own permit queue, driven by a new industrial application, a Title V renewal, or an enforcement matter, would create direct conflict with any active outside contract. LRAPA cannot easily scale up or subcontract overflow in the way a private consulting firm can.

Third, LRAPA's General Fund cannot currently sustain itself through the work performed in Lane County, and seeking revenue from outside-jurisdiction contracts does not resolve the underlying issue.

Finally, LRAPA was established to serve Lane County. The Agency's credibility with the Board, the regulated community, and the public rests on being a focused, locally accountable agency. Expanding into statewide contract permitting work would be a deliberate change to that identity. Any such change deserves to be a considered strategic decision in its own right.

Staff recommend the Board decline participation as a third-party contractor under HB 4102 at this time and revisit the question if DEQ's implementing guidance offers significant incentives or other advantages than are currently anticipated.

Partner Dues and Federal/State Funding.

Partner dues remain at their current methodology, calculated by a Board-approved per-capita rate adjusted annually for CPI. Partner fees were reduced approximately 50% in 2008 during the regional economic contraction and have not been restored. Local jurisdictions face their own budget pressures and have no realistic capacity to grow LRAPA's partner dues above the CPI formula in the absence of direct advocacy. The most credible path to partner dues growth above CPI is direct Board-member advocacy with each Board member's own appointing jurisdiction, where the case for LRAPA's services to that community can be made by the appointing body's own representative. Absent that engagement, staff recommend the current methodology continue without modification. Federal and state funding sources are projected to remain flat through FY29 and to grow at approximately 4% annually thereafter as a planning assumption.

STAFF RECOMMENDATION

Staff recommend the Board direct the Executive Director and staff to develop and bring forward the following actions for their review and consideration at the July Board meeting:

- Structured options for ACDP fee increases and roll out under Title 37 with a breakdown of additional revenue and impact on stabilizing the General Fund.
- Provide a breakdown of the revenue impacts and expenses anticipated from increasing the number of Lane County facilities entering the Cleaner Air Oregon program.
- Immediately begin collecting 9% post-judgment interest on defaulted civil penalties and capture the change in the Title 15 rulemaking.



LANE REGIONAL AIR PROTECTION AGENCY

FUTURE BOARD AGENDA ITEMS

2026	2027
January - Preview upcoming appointments on board and committees. - City of Eugene Public Health Standards Code Amendments - Director's Contract Approval February - Oakridge Air Update - FY'25 Audit Report & Presentation - Appoint new Budget Committee members, and appoint Budget Officer March - Potential Supplemental Budget - Budget Committee Meeting for FY'26-27 - Elect the Board Chair and Vice Chair April - Budget Committee Meeting for FY'26-27 - Budget Approval - Legislative Short Session Review - Auditor Engagement Update - Special Revenue Fund Name Change May - Public Hearing of FY'26-27 Approved Budget, Board Adoption - Caselle Update on Resolution #26-01 - Air Toxics & Cleaner Air Oregon Presentation June - Rivers 2 Ridges Rx Burning Presentation - General Fund Revenue Strategy Discussion - Executive Session, Personnel & Staffing July - Asbestos Rules, Hearing Request August - No Meeting September - Review PERS UAL Liability & Investment Strategy - Review Local Partner Dues Calculation for FY'26-27 - Asbestos Rules, Public Hearing and Possible Adoption - Annual Review of Board Designated LGIP Account October - Approve Local Dues Calculation for FY'26-27. - Asbestos Rules, Board Adoption (if needed) - Air Quality Rules Update, Hearing Request 2-Cycle Equipment Emissions November - Audit Update, FY'26-27 - Air Quality Rules, Public Hearing and Possible Adoption - Artificial Intelligence at LRAPA - Home Wood Heating Season Update December - No Meeting	January - Preview upcoming appointments on board and committees. - Air Quality Rules, Board Adoption (if needed) - Oakridge Air update February - Appoint new Budget Committee members, and appoint Budget Officer - Elect the Board Chair and Vice-Chair March - Potential Supplemental Budget - Budget Committee Meeting for FY'27-28 April - Budget Committee Meeting for FY'27-28; Approve Budget - Executive Director's Performance Evaluation Process May - Public Hearing of FY'27-28 Approved Budget, Board Adoption - Oakridge Air Update June - Outdoor Burning Season Review July - Rulemaking Review - Review PERS UAL Liability & Investment Strategy August - No Meeting September - Review Legislative Long Session. - Review Local Partner Dues Calculation for FY'27-28. - Wildfire Smoke Management Season Update - Annual Review of Board Designated LGIP Account October - Approve Local Dues Calculation for FY'27-28. - Smoke Management Season Update/Review November - Audit Update, FY'27-28 - Home Wood Heating Season Update December - No Meeting